

0	RIGINAL 000080075
1	BEFORE THE ARIZONA CORPORATION Arizona Corporation Commission
2	COMMISSIONERS DOCKETED
3	MIKE GLEASON - Chairman DEC 2 1 2007
4	WILLIAM A. MUNDELL  JEFF HATCH-MILLER  DOCKETED BY  WANTED IN MANUEL  DOCKETED BY
5	KRISTIN K. MAYES GARY PIERCE
7	IN THE MATTER OF THE APPLICATION DOCKET NO. W-01384A-07-0314 OF THE DELLS WATER COMPANY, INC.
8	FOR A PERMANENT RATE INCREASE.  DECISION NO. 70102
9	<u>ORDER</u>
10	Open Meeting
11	December 18 and 19, 2007 Phoenix, Arizona
12	BY THE COMMISSION:
<ul><li>13</li><li>14</li></ul>	On May 21, 2007, the Dells Water Company, Inc. ("Applicant" or "Company") filed with the
15	Arizona Corporation Commission ("Commission") an application for a permanent rate increase.
16	On June 19, 2007, the Company filed certification that it had mailed notice of its application
17	for a permanent rate increase to its customers by first class U.S. mail. In response thereto, the
18	Commission did not receive any protests.
19	On June 20, 2007, the Commission's Utilities Division ("Staff") issued a Notice of
20	Insufficiency with respect to the Company's application pursuant to A.A.C. R14-2-103.
21	On September 10, 2007, Staff issued a Notice of Sufficiency on the Company's rate
22	application and classified the Applicant as a Class E utility.

22 On November 9, 2007, Staff filed its Staff Report recommending that Staff's proposed rates 23

and charges be approved. No comments or objections were filed by the Company to Staff's

recommendations. 25

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Having considered the entire record herein and being fully advised in the premises, the Commission finds, concludes, and orders that:

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## **FINDINGS OF FACT**

- 1. Pursuant to authority granted by the Commission, Applicant is an Arizona Corporation engaged in the business of providing water service in Yavapai County outside of Prescott, Arizona.<sup>1</sup>
- 2. Applicant's present rates and charges were approved in Decision 56856 (April 4, 1990).
  - 3. On May 21, 2007, Applicant filed an application for a permanent rate increase.
- 4. On June 18, 2007, Applicant mailed notice of its application to its customers by first class U.S. mail and, in response thereto, no objections or comments have been received by the Commission opposing the Company's application.<sup>2</sup>
- 5. On September 10, 2007, Staff filed notice that the Company's rate application had met the Commission's sufficiency requirements pursuant to A.A.C. R14-2-103.
- 6. During the test year ended December 31, 2006 ("TY"), Applicant served 68 metered customers who were all served by 5/8 x 3/4-inch meters.
- 7. Average and median water usage by residential users during the TY were 4,886 and 3,419 gallons per month, respectively.
- 8. Staff conducted an investigation of Applicant's proposed rates and charges for water service and filed its Staff Report on the Company's rate application request on November 9, 2007, recommending that Staff's proposed rates and charges be approved. Staff is also recommending that the Company's service line and meter installation charges be modified and its other service charges be increased consistent with Staff's recommendations.
- 9. The water rates and charges for Applicant at present, as proposed in the application, and as recommended by Staff are as follows:

<sup>&</sup>lt;sup>1</sup> According to Commission corporation records, the Company is owned by the Estate of Robert D. Conlin ("Estate") and David A. Conlin, Jr. and is managed by the Glenarm Land Company, Inc. ("Glenarm") which the Estate and Mr. Conlin also own. They also own the Wilhoit Water Company ("Wilhoit") that owns three other public water systems, which provide water in the following areas: Thunderbird Meadows in the vicinity of Wilhoit; Yavapai Mobile Home Estates in the vicinity of Chino Valley; and Blue Hills No. 3 in the vicinity of Dewey, Arizona.

<sup>&</sup>lt;sup>2</sup> The Company's notice of its proposed rate increase to its customers advised them that the rates adopted by the Commission could be either higher or lower than those proposed by the Company.

1 2 3 4 5	Monthly Usage Charge:  5/8" x 3/4" Meter  3/4" Meter  1" Meter  1½" Meter  2" Meter (Turbo)  3" Meter (Turbo)  4" Meter (Turbo)  6" Meter (Turbo)	<b>\$</b>	Present Rates 6.00 9.00 15.00 30.00 48.00 N/A N/A N/A	<u>C</u> \$	- Propose Sompany 8.00 18.00 30.00 60.00 96.00 180.00 300.00 600.00	sed R	Sates - Staff 11.00 16.50 27.50 55.00 88.00 176.00 275.00 550.00
6	Gallons Included in Minimum		2,000		0		0
7 8 9	Residential Customers: Gallonage Charge (per 1,000 Gallons) 0 to 3,000 Gallons 3,001 to 10,000 Gallons over 10,000 Gallons	\$	1.20	\$	1.78	\$	N/A 1.37 2.06 2.47
10 11	Commercial Customers: Gallonage Charge (per 1,000 Gallons) 0 to 34,000 Gallons over 34,000 Gallons		N/A N/A		N/A N/A	\$	2.06 2.47
12	Service Line and Meter Installation Charges: (Refundable pursuant A.A.C. R14-2-105)					•	<b>50</b> 000
13	5/8" x 3/4" Meter 3/4" Meter	\$	265.00 295.00	\$	520.00 600.00	\$	520.00 600.00
14 15	1" Meter 1½" Meter 2" Meter (Turbo)		345.00 520.00 725.00		690.00 935.00 1,595.00		690.00 935.00 1,595.00
16 17	3" Meter (Turbo) 4" Meter (Turbo) 6" Meter (Turbo)		N/A N/A N/A		2,275.00 3,520.00 6,275.00	3	2,275.00 3,520.00 6,275.00
18	Service Charges:	<b>^</b>	•••	Φ.	100.00	Φ	20.00
19	Establishment Establishment (After Hours) Reconnection (Delinquent)	\$	20.00 N/A 60.00	\$	100.00 N/A 100.00	\$	30.00 N/A 60.00
20	Meter Test (If Correct) Deposit		50.00		150.00		50.00
21	Deposit Interest Re-Establishment (within 12 Months)		*		*		**
22	NSF check Deferred Payment (Per Month)		15.00 6%		35.00 6%		30.00 1.5%
23	Meter Re-Read (If Correct) Late Fee		15.00 N/A		35.00 N/A		15.00
24	Monthly Service Charge for Fire Sprinklers:		3714		% T / A		****
25	4" or smaller 6"		N/A N/A		N/A N/A		****
26	8" 10"		N/A N/A		N/A N/A		****
27	Larger than 10"		N/A		N/A		****

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\* Per Commission rule A.A.C. R14-2-403(B).

- \*\* Number of months off system times the monthly minimum per Commission rule A.A.C. R14-2-403(D).
- \*\*\* 1.5% of monthly unpaid balance.
- \*\*\*\* 1.00% of Monthly Minimum for a comparable sized meter connection, but no less than \$5.00 per month. The service charge for fire sprinklers is only applicable for service lines separate and distinct from the primary water service line.
- 10. Pursuant to the Staff Report, Applicant's fair value rate base ("FVRB") is \$5,904 which is the same as its original cost rate base. The Company's FVRB reflects a positive adjustment by Staff of \$40,321which increases the Company's negative \$34,417 rate base to Staff's recommended FVRB, due in large part to \$23,551 in plant adjustments as reflected in Decision No. 56856 (April 4, 1990).
- 11. Staff increased Applicant's TY operating expenses by \$9,822 primarily due to an increase in salaries and wage expense (\$8,031). Other increases and decreases or reallocations were essentially offsetting except repairs and maintenance expense which was increased by \$2,916 by Staff.<sup>3</sup>
- 12. Applicant's present water rates and charges produced adjusted operating revenues of \$13,970 and adjusted operating expenses of \$23,315 resulting in an operating loss of \$9,345.
- 13. The water rates and charges Applicant proposed would produce operating revenues of \$21,141 and adjusted operating expenses of \$23,322 resulting in an operating loss of \$2,181 and no return on its FVRB.
- 14. The water rates and charges proposed by Staff would produce adjusted operating revenues of \$27,496 and adjusted operating expenses of \$23,322 resulting in net operating income of \$4,174 or a 70.71 percent rate of return on FVRB. Staff notes that this is not a meaningful figure due to the small rate base of the Company, but it equates to a 15.18 percent operating margin to enable Applicant to meet its obligations.
  - 15. Applicant's proposed rate schedule would increase the average monthly customer

<sup>&</sup>lt;sup>3</sup> Staff notes that in determining the Company's adjusted operating expenses it developed an alternate allocation factor to allocate expenses for Applicant because neither Glenarm nor Wilnoit maintained records to separately identify expenses for its individual water systems. Ultimately, Staff determined that the Company's allocation percentage in this proceeding should be 18.16 percent versus its allocation of zero percent due to the Company's cross-subsidization by the Wilhoit systems.

water bill by 76.5 percent, from \$9.46 to \$16.70, and the median monthly customer water bill by 83.0 percent, from \$7.70 to \$14.09.

- 16. Staff's recommended rates would increase the average monthly customer water bill by 100.7 percent, from \$9.46 to \$18.99 and the median monthly customer water bill by 107.4 percent from \$7.70 to \$15.97.
- 17. According to the Staff Report the Company is out of compliance with the National Association of Regulatory Utility Commissioners ("NARUC") Uniform system of Accounts ("USOA"). 4
- 18. The Staff Report indicates that Applicant has an approved Curtailment Tariff on file with the Commission.
- 19. In the Engineering Report attached to the Staff Report, the Engineer indicates that there is an existing storage capacity problem for the Company and proposes that the Company select one of the following choices to remedy the problem: install an additional 20,000 gallon storage tank at a cost of \$59,800; deepen and reconnect one of its capped wells at an estimated cost of \$37,950; or interconnect to the City of Prescott's water system at an estimated cost of \$24,380.
- 20. According to the Staff Report, the Company's existing 5,000 gallon storage tank has only enough capacity to serve approximately 36 customers based on water use data provided by the Company for 2006.
- 21. The Engineering Report further indicates that the Company's wells produce water which is below the maximum contaminant level of the new arsenic standard and water which meets the requirements of the Safe Drinking Water Act.
- 22. The Staff Report indicates that Applicant is in compliance with its Commission compliance action filings and has no outstanding complaints against it. Staff does not indicate whether the Company is current on the payment of its sales taxes. However, Staff does indicate that the Company owes back taxes to the Yavapai County of at least \$6,316.<sup>5</sup>

<sup>&</sup>lt;sup>4</sup> According to the Staff Report, Wilhoit, a related company, operates three other separate systems and it is out of compliance with NARUC's USOA.

<sup>&</sup>lt;sup>5</sup> Staff goes into greater detail on Wilhoit's noncompliance problems with the Commission and Wilhoit's nonpayment of back taxes to Yavapai County totaling \$73,928. However, Applicant is operated as a separate corporate entity by the Estate and Mr. Conlin.

- 23. Besides recommending approval of Staff's recommended rates and charges, Staff is also recommending the Commission order the following:
  - that Applicant file, within 30 days of the effective date of this Decision, as a compliance item in this docket, with the Commission's Docket Control, a copy of the schedule of its approved rates and charges;
  - that the Company maintain its books and records separate and apart from those of
    its related systems and maintain its books and records in accordance with the
    NARUC USOA and file, within 180 days of the effective date of this Decision,
    with the Commission's Docket Control, as a compliance item in this docket an
    affidavit that it is maintaining its books as ordered;
  - that the approved rates authorized hereinafter not go into effect until the first day of the month following the filing with the Commission's Docket Control, as a compliance item in this docket, a copy of an agreement to pay current and delinquent property taxes between the Company and the Yavapai County Treasurer's Office;
  - that Applicant notify its customers of the water rates and charges approved hereinafter and their effective date by means of an insert in the monthly billing which precedes the month in which they become effective and file a copy of the notice sent to its customers with the Commission's Docket Control as a compliance item in this docket;
  - that the Company adopt and utilize the depreciation rates by NARUC category as set forth in Exhibit 6 of the Engineer's Report attached to the Staff Report;
  - that the Company install, within 45 days of the effective date of this Decision, a well meter on Well No. 55-802749 and file, not later than 30 days thereafter, certification of same with the Commission's Docket Control, as a compliance item in this docket;
  - that the Company monitor the system and submit the gallons pumped and sold to determine the actual water loss for one full year. The results of this monitoring and reporting should be docketed as a compliance item in this case within 13 months of the effective date of this Decision. If the reported water loss for the period is greater than 10 percent, the Company shall prepare a report containing a detailed analysis and plan to reduce water loss to 10 percent or less. If the Company believes it is not cost effective to reduce water loss to less than 10 percent, it should submit a detailed cost benefit analysis to support its opinion. In no case shall the Company allow water loss to be greater than 15 percent. The water loss reduction report or the detailed analysis, whichever is submitted, shall be docketed as a compliance item in this docket within 13 months of the effective date of this Decision;
  - that the Company file, within 60 days of the effective date of this Decision, with the Commission's Docket Control, as a compliance item in this docket, a letter from the Arizona Department of Water Resources indicating that the water use and monitoring requirements have been resolved;

- that the Company file, by December 31, 2008, with the Commission's Docket Control, as a compliance item in this docket, a copy of the Arizona Department of Environmental Quality Certificate of Approval of Construction for the plant to increase storage capacity;
- that the Company file, within five years of the effective date of this Decision, a new rate case; and
- that Applicant, in addition to the collection of its regular rates and charges, collect from its customers their proportionate share of any privilege, sales, or use tax as provided for in A.A.C. R14-2-409(D).
- 24. Because an allowance for the property tax expense of Applicant is included in the Company's rates and will be collected from its customers, the Commission seeks assurances from the Company that any taxes collected from rate payers have been remitted to the appropriate taxing authority. It has come to the Commission's attention that a number of water companies, including this one, have been unwilling or unable to fulfill their obligation to pay the taxes that were collected from rate payers, some for as many as 20 years. It is reasonable, therefore, that as a preventive measure the Company shall annually file as part of its annual report, an affidavit with the Utilities Division attesting that the Company is current in paying its property taxes in Arizona.
- 25. Under the circumstances, after our review of the application and the Staff Report, we believe Staff's proposed rates are reasonable and together with their additional recommendations should be adopted.

## CONCLUSIONS OF LAW

- 1. Applicant is a public service corporation within the meaning of Article XV of the Arizona Constitution and A.R.S. §§ 40-250 and 40-251.
- 2. The Commission has jurisdiction over Applicant and of the subject matter of the application.
  - 3. Notice of the application was provided in the manner prescribed by law.
- 4. Under the circumstances discussed herein the rates and charges proposed by Staff and authorized hereinafter are just and reasonable.
- 5. Staff's recommendations, set forth in Findings of Fact No. 23 are reasonable and should be adopted.

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<u>ORDER</u>

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IT IS THEREFORE ORDERED that the Dells Water Company, Inc. is hereby directed to file with Docket Control, as a compliance item in this docket, on or before January 1, 2008, revised rate schedules setting forth the following rates and charges:

5	Monthly Usage Charge:	Φ.	11.00
6	5/8" x 3/4" Meter 3/4" Meter	\$	11.00 16.50
U	1" Meter		27.50
7	1½" Meter 2" Meter (Turbo)		55.00 88.00
8	3" Meter (Turbo)		176.00
	4" Meter (Turbo) 6" Meter (Turbo)		275.00 550.00
9	o Meter (Turbo)		330.00
10	Residential Customers: Gallonage Charge (per 1,000 Gallons)		
11	0 to 3,000 Gallons	\$	1.37
	3,001 to 10,000 Gallons		2.06 2.47
12	over 10,000 Gallons		2.47
13	Commercial Customers:		
14	Gallonage Charge (per 1,000 Gallons) 0 to 34,000 Gallons	\$	2.06
	over 34,000 Gallons		2.47
15	Service Line and Meter Installation Charges:		
16	(Refundable pursuant A.A.C. R14-2-105)	ф	<b>50</b> 0.00
17	5/8" x 3/4" Meter 3/4" Meter	\$	520.00 600.00
17	1" Meter		690.00
18	1½" Meter 2" Meter (Turbo)	1	935.00
19	3" Meter (Turbo)	2	,275.00
20	4" Meter (Turbo) 6" Meter (Turbo)		,520.00 ,275.00
		Ū	,275.00
21	<u>Service Charges</u> Establishment	\$	30.00
22	Establishment (After Hours)	Ψ	N/A
22	Reconnection (Delinquent) Meter Test (If Correct)		60.00 50.00
23	Deposit		*
24	Deposit Interest Re-Establishment (within 12 Months)		*
25	NSF check		15.00
	Deferred Payment (Per Month)		1.5%
26	Meter Re-Read (If Correct) Late Fee		15.00 N/A
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	Monthly Service Charge for Fire Sprinkler  ****													
1	4" or smaller  **** 6"  ****													
2	8" 10"													
3	Larger than 10"													
4	<ul> <li>Per Commission rule A.A.C. R14-2-403(B).</li> <li>Number of months off system times the monthly minimum per Commission rule</li> </ul>													
5	** Number of months off system times the monthly minimum per commission rate A.A.C. R14-2-403(D).													
	*** 1.5% of monthly unpaid balance.													
7	**** 1.00% of Monthly Minimum for a comparable sized meter connection, but no less than \$5.00 per month. The service charge for fire sprinklers is only applicable for service lines separate and distinct from the primary water service line.													
8	IT IS FURTHER ORDERED that the approved rates authorized hereinafter shall not go into													
9	effect until the first day of the month following the fifting with the Commission's Decker Commission on the Decker Commission on t													
10	compliance item in this docket, a copy of an agreement to pay current and definiquent property than													
11	between the Company and the Yavapai County Treasurer's Office.													
12	IT IS FURTHER ORDERED that the Dells Water Company, Inc. shall notify its customers of													
13	the rates and charges authorized hereinabove and the effective date of same by means of an insert of													
14	the regular monthly billing which precedes the month in which they become effective and file a copy													
15	of the notice sent to its customers with the Commission's Docket Control as a compliance item in thi													
16	docket.													
17	IT IS FURTHER ORDERED that the Dells Water Company, Inc. shall comply with each of													
18	the recommendations appearing in Finding of Fact No. 23.													
19	IT IS FURTHER ORDERED that the Dells Water Company, Inc. shall maintain its books and													
20	records in compliance with the NARUC USOA.													
21	IT IS FURTHER ORDERED that the Dells Water Company, Inc., in addition to the collection													
22	of its regular rates and charges, collect from its customers their proportionate share of any privilege													
23	sales, or use tax as provided for in A.A.C. R14-2-409(D).													
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IT IS FURTHER ORDERED that the Dells Water Company, Inc. shall annually file as part of its annual report an affidavit with the Utilities Division attesting that the Company is current in paying its property taxes in Arizona. IT IS FURTHER ORDERED that this Decision shall become effective immediately. BY ORDER OF THE ARIZONA CORPORATION COMMISSION. IN WITNESS WHEREOF, I, DEAN S. MILLER, Interim Executive Director of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this  $21^{st}$  day of  $\sqrt{2007}$ . INTERIM EXECUTIVE DIRECTOR DISSENT DISSENT \_\_\_\_\_ MES:db 

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																Utilities Division ARIZONA CORPORATION COMMISSION 1200 West Washington Street Phoenix, Arizona 85007	Ernest G. Johnson, Director	Christopher Kempley, Chief Counsel Legal Division ARIZONA CORPORATION COMMISSION 1200 West Washington Street Phoenix, Arizona 85007	Authorized representative for the Dells Water Company, Inc.	365 East Coronado Road, Suite 200 Phoenix, AZ 85004	Jim West		DOCKET NO.:	SERVICE LIST FOR:	
																SION		SION	Vater Company, Inc.				W-01384A-07-0314	THE DELLS WATER COMPANY	